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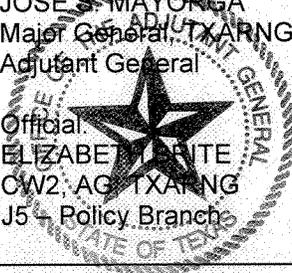
Texas Military Forces  
Joint Force Headquarters  
Adjutant General's Department  
Austin, Texas 78763-5218  
01 August 2010

\*Joint Force Texas (JFTX)  
Regulation 3-01

ANTITERRORISM PROGRAM

By Order of the Adjutant General:

JOSE S. MAYORGA  
Major General, TXARNG  
Adjutant General  
Official  
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CW2, AG, TXARNG  
J5 - Policy Branch

The seal of the Adjutant General of Texas is circular with a five-pointed star in the center. The text around the star reads "OFFICE OF THE ADJUTANT GENERAL" and "STATE OF TEXAS".

**Summary.** This regulation contains policies and procedures for implementation of the Texas Military Forces Antiterrorism Program.

**Applicability.** This regulation applies to all elements and personnel of the Texas Military Forces.

**Internal Control Systems.** This regulation is subject to the requirements of DODI 5010.40, but does not contain control measures.

**Supplementation.** Supplementation of this regulation prohibited without approval of the Director of Operations, J3.

**Suggested Improvements.** The proponent of this regulation is the Director of Operations, J3. Users are invited to send comments and suggested improvements to The Adjutant General of Texas, ATTN: JFTX-J3, P.O. Box 5218, Austin, Texas 78763-5218.

**Distribution.** A

*\*This regulation supersedes TXMF SOP 525-13, 01 August 2005.*

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## ***SUMMARY of CHANGE***

JFTX 3-01  
Antiterrorism Program

This complete re-write, dated 01 February 2010—

- o Changes publication name/number from TXMF SOP 525-13 to JFTX Regulation 3-01
- o Eliminates redundant information already listed in AR 525-13 and AFI 10-245

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**1. General**

a. Purpose. This program establishes the Antiterrorism Standards for the Texas Military Forces and further identifies specific requirements as applicable to TXMF units. It also provides specific information applicable to all state and federal civilian employees and contractors hired to support the organization.

b. References

- (1) DODD 2000.12, DoD Antiterrorism Program
- (2) DODI 2000.16, DoD Antiterrorism Standards
- (3) UFC 4-1-010-01, DoD Antiterrorism Standards for Buildings
- (4) JP 3-07.2, Antiterrorism
- (5) AR 525-13, Antiterrorism
- (6) AFI 10-245, Air Force Antiterrorism Standards

c. Applicability. This regulation provides Antiterrorism (AT) guidance to all subordinate elements of the Texas Military Forces.

- (1) TXARNG units refers to units at the Company level and above, unless otherwise indicated.
- (2) TXANG units refers to units at the Squadron level and above. Wing-levels may choose to manage these actions at their level provided the documentation supports this action.
- (3) TXSG units refers to units at the Company/Squadron level and above.

d. The Texas Military Forces Antiterrorism Program is only one pillar of the Force Protection Program. The requirements described within, in conjunction with the Physical Security, Operations Security, Information Security and Electronic Security System Programs are designed to work together to ensure the Soldiers and Airmen and their equipment are protected.

**2. Duties and Responsibilities**

a. THE ADJUTANT GENERAL

- (1) Publish guidance for all subordinate commands concerning implementation of the AT program. This is completed in the body of this document.
- (2) Publish state specific guidance concerning implementation of FPCON measures. These are found in Annex B of this document.
- (3) Appoint a state command AT officer.
- (4) Establish the state AT Working Group, the AT Executive Committee, and the Threat Working Group.

b. CHIEF, JOINT STAFF

- (1) Serve as the Chairman of the Antiterrorism Working Group.
- (2) Serve as a member of the Antiterrorism Executive Committee.

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(3) Attend AT Level IV training.

c. J3, DIRECTOR OF OPERATIONS

(1) Appoint a state Antiterrorism Program Manager, and Antiterrorism Officer.

(2) Report changes in FPCON to NGB and NORTHCOM.

(3) Provide oversight over the execution of the state Antiterrorism budget.

(4) Implement the evaluation policy of this program regarding Army and Air Force AT Standards.

(5) Disseminate threat information to state TXMF units, facilities, and activities.

d. ANTITERRORISM PROGRAM MANAGER

(1) Serve as the Secretary of the state AT Working Group and AT Executive Committee.

(2) Serve as the Chairman of Threat Working Group.

d. CONSTRUCTION & FACILITY MANAGEMENT OFFICER (CFMO)

(1) Serve as a member on the AT Working Group.

(2) Consider and include AT design measures, as appropriate, in all state construction projects.

e. TXARNG COMMANDERS

(1) Ensure all TXARNG Soldiers within their charge receive required AT awareness (Level I) training prior to deployment OCONUS and require individual/unit records be maintained documenting training.

(2) Ensure all TXARNG units, battalion-level and above, called to active-duty have a Level II trained/certified Antiterrorism Officer (ATO) assigned.

(3) Ensure all reports are submitted in a timely, accurate manner.

f. TXANG COMMANDERS

(1) Ensure all TXANG Airmen receive required AT awareness (Level I) training prior to deployment OCONUS and require individual/unit records be maintained documenting training.

(2) Ensure all TXANG units, squadron-level and above, called to active-duty have a Level II trained/certified ATO assigned. TXANG units may fall under the higher command ATO and not require this action.

(3) Ensure all reports are submitted in a timely, accurate manner.

g. TXSG COMMANDERS

(1) Encourage all members to complete AT awareness (Level I) training and require individual/unit records be maintained documenting training.

h. GARRISON/INSTALLATION/FACILITY/ACTIVITY COMMANDERS

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- (1) Conduct an annual program review of the installation AT program.
- (2) Conduct an annual exercise of the installation AT Plan.
- (3) Execute the installation AT program in support of the senior commander at the installation.
- (4) Provide guidance and direction to the Garrison ATO.
- (5) Provide daily operational oversight and technical guidance for installation AT missions.
- (6) Conduct AT manpower and funding requirements analysis, submit AT to their higher headquarters.
- (7) Ensure all tenant units/activities are participants in the AT planning process, the AT Working Group, and are included in AT plans, providing guidance and assistance as required.
- (8) Implement and execute the AT tasks and all the AT standards, with the exception of Standard 32 (AT Review Teams), in accordance with implementing guidance identified in paragraphs 4 and 5.
- (9) Garrison commanders without organic intelligence support will coordinate such support through the senior commander of the installation to meet the requirements of Standard 2.

### i. DEPLOYING UNIT COMMANDERS

- (1) Ensure unit ATO appointments occur as required and training is scheduled IAW the applicable regulation.
- (2) Ensure Soldiers/Airmen receive appropriate AT Training and AOR-specific training.
- (3) Units will complete AT Program requirements as identified within this document and applicable regulations.

### 3. The TXMF Antiterrorism Program Requirements

- a. The table found at Annex B lists the Antiterrorism Standards and the levels required for execution of each standard.
- b. Specific implementation guidance for the standards across the state is provided in paragraph 4 of this document.
- c. All units will establish/maintain an Antiterrorism Binder in accordance with Annex C.

### 4. Antiterrorism Standards Implementation Guidance

- a. As a rule, all elements of the TXMF will follow the specific implementing instructions of their component using either AR 525-13 or AFI 10-245.
- b. Specific guidance regarding the implementation of Antiterrorism Standards:
  - (Standard 1) Antiterrorism Program Elements – no change to AR 525-13 or AFI 10-245.
  - (Standard 2) Intelligence Support to the AT Program – requests for State and Federal agency intelligence support will be routed to the J3 Threat Cell through the JFTX-J3.

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(Standard 3) AT Risk Management – Installations and facilities without Intelligence assets will use their higher headquarters Threat Assessment when managing risk.

(Standard 4) Terrorism Threat Assessment –

(1) ATOs, in conjunction with Intelligence sections, will develop threat assessments which incorporate specific information for subordinate units, installations, and facilities within their command.

(2) Threat Assessments will be submitted to higher HQs within 60 days of receipt of higher headquarters Threat Assessment.

(3) Threat Assessments ARE NOT Intelligence products and are maintained in the ATO files only.

(Standard 5) Criticality Assessment – No change to AR 525-13 or AFI 10-245.

(Standard 6) Vulnerability Assessment – No change to AR 525-13 or AFI 10-245.

(Standard 7) AT Plan – All AT Plans will include a WMD Annex.

(Standard 8) AT Program Coordination – No change to AR 525-13 or AFI 10-245.

(Standard 9) Antiterrorism Officer –

(1) ATOs at Battalion/Squadron level or higher and Training Center Command, will attend the ATO Basic Course.

(2) ATOs at the Division, Installation and State level will attend the ATO Advanced Course.

(Standard 10) Antiterrorism Working Group – No change to AR 525-13 or AFI 10-245.

(Standard 11) Threat Working Group – No change to AR 525-13 or AFI 10-245.

(Standard 12) AT Executive Committee – No change to AR 525-13 or AFI 10-245.

(Standard 13) AT Physical Security Measures – Applied at all levels as part of the AT Plan.

(Standard 14) Random Antiterrorism Measures (RAM) –

(1) Security Guard Forces, in coordination with the installation/facility ATO, will apply RAM in accordance with paragraph 5 as part of the Security Guard Program.

(2) All other units/installations will implement RAM listed in paragraph 5, and site specific FPCON measures, utilizing organic unit assets and test each at least once annually.

(Standard 15) AT Measures for Off-Installation Facilities, Housing and Activities. Does not apply.

(Standard 16) AT Measures for High-Risk Personnel – No change to AR 525-13 or AFI 10-245.

(Standard 17) AT Construction and Building Standards – All construction of any Army funded facilities requires the signature of the State ATO and must include a review by at least two graduates of the Security Engineering Course.

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(Standard 18) AT Measures for Logistics and other Contracting – State and Federal Contracting Officers will ensure the implementation guidelines provided by this standard are adhered to.

(Standard 19) AT Measures for Critical Asset Security – No change to AR 525-13 or AFI 10-245.

(Standard 20) Terrorism Incident Response Measures – No change to AR 525-13 or AFI 10-245.

(Standard 21) Terrorism Consequence Management Measures – No change to AR 525-13 or AFI 10-245.

(Standard 22) FPCON Measures – See paragraph 5

(Standard 23) AT Training and Exercises – No change to AR 525-13 or AFI 10-245.

(Standard 24) Formal AT Training – No change to AR 525-13 or AFI 10-245.

(Standard 25) Level I AT Training – No change to AR 525-13 or AFI 10-245.

(Standard 26) Level II ATO Training – No change to AR 525-13 or AFI 10-245.

(Standard 27) Level III Pre-Command AT Training – Commanders at O5 and higher levels must receive this training at a proponent Pre-Command Course.

(Standard 28) Level IV Executive Seminar – at least one member of the AT Executive Committee will be provided the opportunity to attend, annually.

(Standard 29) Area of Responsibility (AOR) specific training – No change to AR 525-13 or AFI 10-245.

(Standard 30) AT Resource Requirements – No change to AR 525-13 or AFI 10-245.

(Standard 31) Comprehensive AT Program Review –

(1) JFHQ-TX will implement a triennial AT review of O6 level commands and above beginning in FY-2010.

(2) Commanders will implement a triennial AT program review of their subordinate commands NLT 30SEP10.

(Standard 32) AT Program Review Teams – No change to AR 525-13 or AFI 10-245 .

(Standard 33) Incorporation of AT into Command Information Program – No change to AR 525-13 or AFI 10-245.

(Standard 34) Terrorist Threat/Incident Reporting. Subordinate units will submit threat/incident reports through Command Channels to TXMF JOC immediately upon receiving notification. The report will include:

- (1) Unit Reporting, Address, POC and contact information
- (2) Type of incident/threat
- (3) Possible Targets
- (4) Type of Weapons

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- (5) Likely perpetrators
- (6) Source of Information
- (7) Local FPCON prior to receipt of threat/incident
- (8) Actions taken resulting from threat/incident
- (9) Additional Information

(Standard 35) Core Vulnerability Assessment Management Program (CVAMP) – JFTX-J3 is the proponent for CVAMP for TXARNG. If CVAMP becomes more available to TXARNG, ATOs will notify the state ATO with 10 days of input into CVAMP for approval and forwarding to NGB.

### 5. Force Protection Condition (FPCON) Measures

a. As a rule, units will comply with the FPCON levels described by DoD, DA and AF regulations. If, by virtue of funding or other resources, an entity can not comply with these requirements, they will submit a waiver thru Command Channels requesting the necessary funding and/or resources to comply with the specific FPCON requirement. Personnel are not considered a shortage as mandatory increases in FPCON will come with pay and allowances or O&M monies to contract guards.

b. There are five FPCONs:

(1) *FPCON NORMAL*. Applies when a general global threat of possible terrorist activity exists and warrants a routine security posture. As a minimum, access control will be conducted at all DOD installations and facilities. The minimum FPCON is NORMAL.

(2) *FPCON ALPHA*. Applies when there is an increased general threat of possible terrorist activity against personnel or facilities, and the nature and extent of the threat are unpredictable. ALPHA measures must be capable of being maintained indefinitely.

(3) *FPCON BRAVO*. Applies when an increased or more predictable threat of terrorist activity exists. Sustaining BRAVO measures for a prolonged period may affect operational capability and military-civil relationships with local authorities.

(4) *FPCON CHARLIE*. Applies when an incident occurs or intelligence is received indicating some form of terrorist action or targeting against personnel or facilities is likely. Prolonged implementation of CHARLIE measures may create hardship and affect the activities of the unit and its personnel.

(5) *FPCON DELTA*. Applies in the immediate area where a terrorist attack has occurred or when intelligence has been received that terrorist action against a specific location or person is imminent. This FPCON is usually declared as a localized condition. FPCON DELTA measures are not intended to be sustained for an extended duration.

c. Random Antiterrorism Measures. It may be necessary to implement certain measures from higher FPCONs levels resulting from intelligence received or as a deterrent. At FPCON ALPHA through CHARLIE, commanders will implement selected measures from higher FPCONs as a part of RAM. At any FPCON, commanders may implement any measures they deem appropriate from any higher FPCON.

d. An AT plan, with a complete listing of site specific AT security measures linked to a FPCON, will be classified at a minimum as CONFIDENTIAL. When separated from the AT plan, site-specific AT security measures and FPCONs should be handled as For Official Use Only (FOUO).

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e. FPCON levels will be determined by JFHQ-TX. Local commanders may heighten FPCON levels based on local threat. Elevated FPCON levels will be reported to the TXMF JOC immediately and include the local threat statement supporting the decision. TXMF specific implementation guidance for FPCON levels follows.

(1) FPCON NORMAL - Facilities will remain unlocked and open. Use of the intercom/magnetic locks is not required.

(2) FPCON ALPHA – Facilities will lock doors and utilize intercom/magnetic locks where available to allow entry.

(3) FPCON BRAVO – Facilities will remain locked and require personal identification at the point of entry.

(4) FPCON CHARLIE – Facilities will post guards at entry points. Guards will be organic full-time (AGR/Technician) personnel unless funding is distributed to support these efforts. Arm TXMF uniformed guards only when ordered by JFHQ-TX. Identify requirements necessary to secure facility perimeter with Jersey Barriers.

(5) FPCON DELTA – Execute perimeter security plan, post guards at perimeter access control points, arm TXMF uniformed guards when ordered by JFHQ-TX.

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ANNEX A (Example Threat Assessments)

Sample Company-Level Threat Assessment

[Office Symbols]

[DATE]

MEMORANDUM FOR RECORD

SUBJECT: [Unit] Threat Assessment

1. I have reviewed the unit Physical Security and Antiterrorism programs. I have also reviewed applicable risk worksheets, the Armory/Facility Vulnerability Survey, current/future construction requirements, and higher headquarters Threat Assessments.
2. Based upon the above reviews, in priority order of concern, it has been determined that the overall threat for this armory is: **[Low, Moderate, Significant, High]**

- (1) Crime **[Low, Moderate, Significant, High]**
- (2) Automated Information Systems **[Low, Moderate, Significant, High]**
- (3) Demonstrators and Protesters **[Low, Moderate, Significant, High]**
- (4) Foreign Intelligence Services **[Low, Moderate, Significant, High]**
- (5) Terrorism **[Low, Moderate, Significant, High]**
- (6) Weapons of Mass Destruction (WMD) **[Low, Moderate, Significant, High]**

In addition to the above threat spectrum, other threats are assessed as:

- (1) Natural Disasters **[Low, Moderate, Significant, High]**
- (2) Man-Made/ Mechanical Disasters **[Low, Moderate, Significant, High]**

3. The most significant threat to this armory is **[criminal vandalism]**. **[Commander's unit-specific notes/concerns]**
4. Unit personnel are aware of this threat assessment. The unit will be briefed on the terrorist threat and antiterrorism procedures during the annual briefings.
5. POC is the undersigned, at **[phone, email]**.

Commander  
Signature Block

CF:  
**[Higher Headquarters]**

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Sample BN/BDE Consolidated Threat Assessment

[Office Symbols]

[DATE]

MEMORANDUM FOR [Higher HQs]

SUBJECT: Consolidated [Unit] Threat Assessment

1. I have reviewed the unit Physical Security and Antiterrorism programs. I have also reviewed applicable risk worksheets, the Armory/Facility Vulnerability Surveys, current/future construction requirements, and higher headquarters Threat Assessments.
2. Based upon the above reviews, in priority order of concern, it has been determined that the overall threat is: **[Low, Moderate, Significant, High]**

- (1) Crime **[Low, Moderate, Significant, High]**
- (2) Automated Information Systems **[Low, Moderate, Significant, High]**
- (3) Demonstrators and Protesters **[Low, Moderate, Significant, High]**
- (4) Foreign Intelligence Services **[Low, Moderate, Significant, High]**
- (5) Terrorism **[Low, Moderate, Significant, High]**
- (6) Weapons of Mass Destruction (WMD) **[Low, Moderate, Significant, High]**

In addition to the above threat spectrum, other threats are assessed as:

- (1) Natural Disasters **[Low, Moderate, Significant, High]**
- (2) Man-Made/ Mechanical Disasters **[Low, Moderate, Significant, High]**

3. The most significant threat to this unit is **[criminal vandalism]**. **[Commander's unit-specific notes/concerns, example below]**

A review of subordinate unit threat assessment statements has indicated the following:

a. The terrorist threat to [subordinate unit] and [subordinate unit] units is LOW. There is a possible gang threat to [subordinate unit] personnel. The threat is to unit personnel participating in recruiting events throughout the area. An increased number of gang-related incidents have increased in the last 12 months. The primary threat to these units and facilities are criminals and vandals. Militia groups are reported to be located in eastern portions of Texas; however, contact is minimal or nonexistent.

b. The terrorist threat to [subordinate unit] units is considered LOW to MODERATE. However, there is concern because of right-wing activity in the region. Criminal vandalism still poses the greatest threat to [subordinate unit] personnel and facilities. Activists are active in the area, but they have not posed a problem to our facilities or personnel.

c. There has been no direct threat against our units or personnel from any of the above groups. It is always a possibility that an incident could occur from these groups; however, it is unlikely.

2. Based upon reviews of unit threat assessment statements, it has been determined that the terrorist threat to TXARNG personnel and facilities is MODERATE.

a. For Northern and northeastern Texas, the terrorist threat is LOW. Militia groups have the capability and the means to steal TXMF equipment or weapons, but they have not shown a propensity for such activity. It is reported that the militia's chain-of-command has disbanded and that the operational effectiveness of the militia is in question.

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b. Due to recent activities in the Dallas area regarding right-wing extremists and their history of criminal behavior, the terrorist threat is considered LOW to MODERATE in the metroplex. Though the right-wing groups have not shown intent or desire to steal TXARNG weapons and equipment, it is always possible the group may do so. Recent history indicates the right-wing groups are targeting civilian banks and not military installations. The groups appear to target banking and financial institutions for quick money. It does not appear that they will target facilities with bulky hardware or weapons that have to be moved and stored. Obtaining money by burglary or thievery is easier than breaking into a facility with security systems. In addition, it is easier to carry cash and purchase weapons at another time and location than steal weapons from a military installation.

3. As of this date, routine security measures are adequate. Security measures will be increased with an increase in the terrorist threat.

6. POC is the undersigned, *[phone, email]*.

Commander  
Signature Block

CF:  
*[Higher Headquarters]*  
JFTX-J3-HD

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### ANNEX B (Antiterrorism Requirements Matrix)

1. Column A indicates the DoD Standard # and description or the Army/Air Standard # and descriptions as stated in the applicable component regulations.

2. Columns B to G represent command-level responsibilities as follows:

<u>Column</u>	<u>Command Level</u>
A	State Headquarters
B	TXARNG Installations (& Armories with 300 or more Soldiers assigned)
C	TXARNG Armories (with less than 300 Soldiers assigned)
D	TXARNG Battalion/Brigade/Division
E	TXANG Wings
F	Deploying Unit Commands (50 or more personnel)

3. Column Indicator Legend is as follows:

<u>Column Indicator</u>	<u>Description</u>
X	Required
S	Meet Semiannually
Q	Meet Quarterly
A	Annual Requirement
T	Triennial Requirement or upon change of commander
4	Within 120 days of completion of the Vulnerability Assessment
C	Coordinated through higher headquarters
D	Division

<b>Antiterrorism Standards</b>	<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>	<b>E</b>	<b>F</b>
1. AT Program Elements	X	X	X	X	X	X
2. Intelligence Support to AT	X	X/C		X	X	X/C
3. AT Risk Management	X	X		X	X	X
4. Terrorism Threat Assessment	A	A/C	A/C	A	A	A
5. Criticality Assessment	X	X		X	X	X
6. Terrorism Vulnerability Assessment	A	A		A	A	X
7. AT Plan	X	X		X	X	X
8. AT Program Coordination	X	X	X	X	X	
9. Antiterrorism Officer	X	X		X	X	X
10. Antiterrorism Working Group	S	S		S	S	
11. Threat Working Group	Q	Q		Q	Q	
12. AT Executive Committee	S	S			S	
13. AT Physical Security Measures		X		X	X	
14. Random Antiterrorism Measures		A		A	A	
15. AT Measures for Off-Installation Housing and Activities	NA	NA	NA	NA	NA	NA
16. AT Measures for High Risk Personnel		X			X	
17. AT Construction and Building Standards	X	X			X	
18. AT Measures for Logistics and Contracting	X				X	
19. AT Measures for Critical Asset Security		X			X	
20. Terrorism Incident Response Measures	X	X		X	X	
21. Terrorism Consequence Management	X	X		X	X	
22. FPCON Measures	X	X		X	X	
23. AT Training and Exercises	X	X		X	X	

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24. Formal AT Training	X	X	X	X	X	X
25. Level I Training	A	A	A	A	A	A
26. Level II ATO Training	X	X		X	X	X
27. Level III Pre-command AT Training	X	X		X	X	
28. Level IV AT Executive Seminar	X	X		D	X	
29. AOR Specific Training						X
30. AT Resource Requirements	X	X	X	X	X	
31. Comprehensive AT Program Review	T	T	T	T	T	
32. AT Program Review Teams	NA	NA	NA	NA	NA	NA
Army #33. Incorporation of AT into Command Information Programs	X	X		X	X	
Army #34. Terrorist Threat/Incident Reporting	X	X	C	X	X	C
Army #35. CVAMP	4	4/C		4/D	4	

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### Annex C (Antiterrorism Binders)

All TXMF units will prepare AT Binders in accordance with the following tabs\*:

<b><u>TAB</u></b>	<b><u>CONTENT</u></b>
A	Requests for Intelligence Products (optional)
B	Installation/Facility/MEVA Risk Assessments
C	Threat Assessment
D	List of Critical Assets/MEVAs
E	Installation/Facility/MEVA Vulnerability Assessments
F	Antiterrorism Plan (must include WMD Annex)
G	Higher Headquarter/Installation Antiterrorism Plan
H	Appointment Memorandums Antiterrorism Officer Antiterrorism Working Group Threat Working Group Antiterrorism Executive Committee
I	Antiterrorism Collective Training/Exercise Documents
J	Antiterrorism Level I Training Documents
K	Vulnerability Assessments/Antiterrorism Program Reviews
L	Terrorist Threat/Incident Reports
M	References JP 3-07.2 Antiterrorism AR 525-13 Antiterrorism (TXARNG) AFI 10-245 Air Force Antiterrorism Standards (TXANG)

\* Additional tabs may be utilized to support installation/facility/unit requirements.

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